Republic of the Philippines
QUEZON CITY COUNCIL,
Quezon City
19th City Council

PO19CC-191

56th Regular Session.

ORDINANCE NO. SP. 2409, S-2015

AN ORDINANCE ESTABLISHING THE “WORK FOR EQUITY” PROGRAM FOR THE BENEFICIARIES OF THE SOCIALIZED HOUSING PROGRAM OF THE QUEZON CITY GOVERNMENT.

Introduced by Councilor ALEXIS R. HERRERA.

WHEREAS, it is the policy of the Quezon City Government to protect and enhance the right of its people to human dignity, reduce social, economic and political inequalities, and remove cultural inequalities by equitably diffusing wealth for the common good;

WHEREAS, Republic Act No. 7279, otherwise known as the “Urban Development and Housing Act of 1992”, provides that the government “by law and for the common good, shall undertake a continuing program of urban land reform and housing which shall make available at affordable cost, decent housing and basic services to underprivileged and homeless citizens in urban centers and resettlement areas”
WHEREAS, this Ordinance would promote an innovative and sustainable housing and land acquisition program for the urban poor in the long term, while developing its base through economic empowerment;

WHEREAS, this Ordinance is anchored on the following objectives: 1) to identify the realistic mechanism that would encourage faithful compliance with amortization obligation of beneficiaries; 2) to reduce chances of beneficiaries selling their land for short-term gains; 3) to generate innovative financial alternatives to alleviate the cost burden to the city; and 4) to address the institutional barriers that constrain the success of the housing projects of the City Government.

NOW, THEREFORE,

BE IT ORDAINED BY THE CITY COUNCIL OF QUEZON CITY IN REGULAR SESSION ASSEMBLED:

SECTION 1. TITLE – This ordinance shall be known as the "WORK FOR EQUITY ORDINANCE."

SECTION 2. SCOPE – The Work for Equity ("WFE" for brevity) shall cover urban poor beneficiaries of the Socialized Housing Program of the Quezon City Government who are amortizing their home lots to the Quezon City Government, regardless whether current or past due in their amortization payments.

SECTION 3. NATURE OF THE WORK FOR EQUITY PROGRAM – The WFE Program is a Home lot acquisition scheme which can be availed of by urban poor beneficiaries to settle their lot amortizations, whether current or past due, inclusive of fines and penalties, through participation in the implementation of the city’s infrastructure projects, their maintenance, or by rendering frontline services.

SECTION 4. OBJECTIVES – The Work for Equity Program has the following objectives:

a. To provide an opportunity to urban poor beneficiaries to work for and apply their earnings for the settlement of their home lot amortization payments and thus ensure transfer of ownership of the home lots to their rightful beneficiaries.
6.2. Frontline services shall be implemented by the Environment Protection and Waste Management Department (EPWMD) and the earned wages of the participating urban poor beneficiaries shall be credited directly by the city government against the account of the beneficiary.

SECTION 7. PROCESSING OF APPLICATIONS.

7.1. The Quezon City Housing and Community Development and Resettlement Department (HCDRD) shall process applications from those who wish to avail of this program. HCDRD shall categorize the applicants into two:

Category A – are those skilled in specific crafts or trades;
Category B – are all other that does not fall under Category A.

7.2. Applicants shall then sign the Work for Equity contract which shall stipulate among others:

a. That the applicant is participating in the program in his own free will;

b. That the applicant is willing to work for projects of the city government implemented by administration, or for frontline services, or to work for a private contractor undertaking projects of the City Government;

c. That the applicant is voluntarily remitting to the city government any payments due him from his participation in the WFE Program to settle his home lot obligations under the Quezon City Socialized Housing program.

7.3. The contract shall further indicate:

a. The category of the applicant’s skill, whether unskilled or skilled, and if the latter, the type of skill,
b. The daily rate the applicant shall receive from the city government or the private contractor which shall be commensurate to his or her being an unskilled or skilled worker.

7.4. The list of applicants under Category A and B shall then be endorsed to the City Engineer’s Office and the EPWMD

a. The City Engineer’s Office shall pick from both categories those required for specific projects of the city government. If the project is implemented by the administration, the City Engineer shall inform the urban poor beneficiary, through HCDRD, of his or her selection and the details of their work assignment, and supervise his or her work accordingly. If the project is implemented by contract, the City Engineer shall, in consultation with the contractor, determine the number of laborers required by the project, select from both categories the names of the urban poor beneficiaries who will work in the project whose number shall not be less than half of the required number of laborers and, through HCDRD, inform the beneficiaries of their selection and the details of their work assignment, and formally endorse the names to the contractor who shall subsequently supervise their work accordingly.

b. The EPWMD shall select from both categories the names of the urban poor beneficiaries and, through HCDRD, inform the beneficiaries of their selection and the details of their work assignment and subsequently supervise their work accordingly.
c. The City Engineer and the EPWMD Officer shall settle between themselves which office should get to hire a particular urban poor beneficiary in case they happen to select the same person.

d. A labor payroll exclusively for WPE participants shall be prepared by the supervising office and submitted to HCDRD upon completion of the work assignment. HCDRD shall then issue a corresponding Certificate of Amortization Payment to each of the participating urban poor beneficiary. In case work rendered results in the full settlement of home lot obligations, the absolute deed of sale shall be released by HCDRD to the beneficiary within three (3) days from receipt of the labor payroll along with a Certificate of Full Payment. The Certificate of Amortization Payment and the Certificate of Full Payment issued by HCDRD shall serve as proof of payment and shall have the same force and effect as an official receipt issued by the City Treasurer's Office.

e. HCDRD shall then forward copies of the labor payroll to the City Treasurer's and Accountant's Office for proper recording to ensure that the amortizations of the participating urban poor beneficiaries are properly credited to their respective associations. The WPE Coordinating Committee created under this ordinance shall formulate detailed procedures and prescribe the forms necessary to ensure the proper flow and recording of said transactions.

SECTION 8. ENROLMENT OF FAMILY MEMBERS - An urban poor beneficiary may enroll any member or members of his or her family to the program under any of the following circumstance:
a. The urban poor beneficiary is incapacitated or is otherwise unable to work;

b. The urban poor beneficiary has substantial arrearages;

c. The number of urban poor beneficiaries who applied for the WPE program is less than what the project or frontline service requires as may be determined by the City Engineer or the City Environment Officer.

Provided that, the said family member/s must reside in the same home lot, at least 18 years old, fit to work, and are willing to have their services credited against the amortizations of the principal urban poor beneficiary.

SECTION 9. HIRING OF SKILLED WORKERS – In the event the project requires skills not possessed by any of the participating urban poor beneficiaries or by their family members, the City Engineer may deploy CEO personnel or recommend the hiring of skilled workers on a project basis to ensure compliance with project standards.

SECTION 10. VALUATION OF WORK OR SERVICES RENDERED – Work or services rendered by urban poor beneficiaries and their family members shall be valued at:

a. the prevailing minimum wage in the region if the nature of work fits under the category for unskilled workers; or

b. the prevailing rates in the city for skilled workers if the nature of work fits the category for skilled worker.

For this purpose, the City Engineer’s Office, in coordination with the Public Employment and Services Office (PESO), shall prepare a schedule of wage rates for skilled workers which shall be used as reference in crediting the accounts of the urban poor beneficiaries. The schedule of wage rates shall be kept up to date, as to reflect market rates at the time the projects were implemented.
SECTION 11. APPLICATION OF EXCESS EARNED WAGES –
As a rule, an urban poor beneficiary who has fully paid his past due and current amortization shall be dropped from the program to give way to other urban poor beneficiaries. However, if there are no other applicants but there is still a need for work services, then the said beneficiary may continue to render service and the earned wages will be credited against future amortizations.

SECTION 12. SELECTION OF URBAN POOR BENEFICIARIES – In the event there are more WPE applicants than are needed by the city government, they shall be prioritized on the basis of the following criteria in the order as follows:

a. Possession of skills needed by the project or service, priority to those with the skills;

b. Size of arrearages, priority to those with the largest arrearages;

c. Residence in the place of the project or service, priority to those nearest the project site.

SECTION 13. IMPLEMENTING OFFICES – The Quezon City Housing, Community Development and Resettlement Department, the City Engineer’s Office, the Environmental Protection and Waste Management Department (EPWMD), the City Accountant’s Office, the City Treasurer’s Office, and the Public Employment Services Office (PESO) shall be responsible for the effective implementation of this ordinance.

SECTION 14. COORDINATING COMMITTEE – For purposes of expediting the coordination of efforts among the implementing offices, a WPE Coordinating Committee is herein created composed of the Housing, Community Development and Resettlement Department Head, the City Engineer, the City Accountant, the Head of EPWMD, the City Treasurer, the Head of PESO, and the president of the Quezon City Urban Poor Association.

a. The Committee shall meet regularly but anyone of the six members may call for a meeting at any time his or her office needs the assistance of, or requires information from, the other offices in the implementation of this ordinance.
b. The Housing Department Head shall chair the meetings of this committee and his or her office, as WFE secretariat shall maintain a record of the proceedings of all their meetings, copies of which shall be periodically furnished the members of the Quezon City Local Housing Board.

c. Subject to the approval of the city mayor and in order to standardize implementation of this program, the Committee may, from time to time, issue guidelines, detail the operating procedures, clarify complementation and accountabilities of the offices and personnel involved, fix the timetable for the performance of their functions, and standardize the forms, documents and processes involved.

SECTION 15. ROLE OF QUEZON CITY LOCAL HOUSING BOARD – The Quezon City Local Housing Board shall exercise oversight functions over the WFE Coordinating Committee. As such, it shall review on a quarterly basis the implementation of the WFE Program by the implementing offices and, whenever warranted, recommend to the city mayor additional measures to enhance the program.

SECTION 16. MONITORING OF INFRASTRUCTURE PROJECTS – The Project Monitoring Committee shall, in addition to its usual functions, check for the actual presence and performance of work by the urban poor beneficiaries or their family members in infrastructure projects falling under the WFE Program.

SECTION 17. MONITORING OF SERVICES RENDERED – The HCDRD shall monitor the actual presence and performance of frontline services by urban poor beneficiaries or their family members availing of the WFE Program.
SECTION 18. SEPARABILITY CLAUSE—If any portion or provision of this ordinance is declared unlawful or unconstitutional by the court or duly constituted authorities, the same shall not affect the validity and effectivity of the rest of this ordinance.

SECTION 19. REPEALING CLAUSE—Ordinances, executive orders, rules and regulations, and other issuances of the city government, or parts thereof, inconsistent with this ordinance are hereby repealed or modified accordingly.

SECTION 20. EFFECTIVITY—This ordinance shall take effect upon its approval.

ENACTED: March 16, 2015.

ANTHONY PETER H. CRISOGOLO
Acting Vice Mayor
Acting Presiding Officer

ATTESTED:

Atty. JOHN THOMAS S. ALFEROS III
City Gov't. Asst. Dept. Head III

APPROVED: 21 MAY 2015

HERBERT M. BALTISTA
City Mayor

CERTIFICATION

This is to certify that this Ordinance was APPROVED by the City Council on Second Reading on March 16, 2015 and was PASSED on Third/Final Reading on March 23, 2015.

Atty. JOHN THOMAS S. ALFEROS III
City Gov't. Asst. Dept. Head III